

Message Text

PAGE 01 NATO 02462 01 OF 02 182020 Z

64

ACTION EUR-25

INFO OCT-01 ADP-00 USIE-00 CIAE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 IO-12 OIC-04 AEC-11

ACDA-19 OMB-01 INRE-00 NSCE-00 SSO-00 CCO-00 RSR-01

/143 W

----- 104341

O R 181850 Z MAY 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 154

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 2961

USNMR SHAPE

USCINCEUR

USDEL SALT TWO

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

S E C R E T SECTION 1 OF 2 USNATO 2462

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: SENIOR POLITICAL COMMITTEE MEETINGS ON GUIDELINES FOR
NEGOTIATIONS

VIENNA FOR USDEL MBFR

HELSINKI FOR USDEL MPT

REF: A) USNATO 2345 B) USNATO 2129

SUMMARY: NEW SPC DRAFT OF CONFIDENTIAL GUIDELINES FOR CONSTRUCTION
OF ALLIED MBFR POSITION FOR AUTUMN NEGOTIATIONS (SEPTTEL) IS
REORDERED AND SOMEWHAT AMPLIFIED VERSION OF GUIDELINES IN U. S.
PAPER, WITH EXTENSIVE REPHRASING BUT LITTLE CHANGE IN SUBSTANCE
SECRET

PAGE 02 NATO 02462 01 OF 02 182020 Z

OF U. S. POINTS. FRG TOOK MOST ACTIVE ROLE IN BOTH REORDERING AND
REPHRASING, AND PROMISED ADDITIONAL PROPOSED CHAPTER ON " CONSTRUCTION
OF AN INTEGRATED ALLIED MBFR PROGRAM", WHICH WOULD CONTAIN SOME
TACTICAL POINTS AND WHICH FRG DEL NOW EXPECTS TO CIRCULATE AT OR

BEFORE MAY 23 NAC. SEVERAL ADDITIONS RESPOND TO GEOGRAPHIC CONCERN OF INDIVIDUAL ALLIES, NOTABLY FRG/ UK DESIRE TO RULE OUT MBFR ZONES THAT WOULD GIVE SOVIETS RIGHT TO INTERFERE WITH GROWTH OF EUROPEAN DEFENSE COOPERATION. NEW DRAFT ALSO INCLUDES LANGUAGE FROM EARLIER AGREED DOCUMENTS ON NON- CIRCUMVENTION IN HUNGARY AND ON VERIFICATION. AS IN EARLIER MBFR DISCUSSIONS, ONE MAJOR OUTSTANDING ISSUE WAS WHETHER CONSTRAINTS ZONE SHOULD BE CONGRUENT WITH OR WIDER THAN REDUCTION ZONE. UK, FRG, NETHERLANDS, AND BELGIUM RESERVED POSITIONS ON WHETHER NEGOTIATIONS SHOULD AIM FOR INITIAL AGREEMENT ON STATIONED FORCES. END SUMMARY

1. FOLLOWING COMMENTS ARE KEYED TO PARAS IN NEW TEXT OF DRAFT GUIDELINES FORWARDED BY SPC TO NAC ON MAY 17:

PARA 1: FIRST SENTENCE IS MODIFICATION OF SECOND SENTENCE IN PARA ONE OF U. S. GUIDELINES. THE WORDS " AT A LOWER LEVEL OF FORCES" RESPOND TO NORWEGIAN DESIRE TO HAVE GUIDELINES EXPRESS POSITIVE AIM AS WELL AS NEGATIVE RESTRICTIONS ON EVENTUAL NEGOTIATING POSITION. SECOND SENTENCE REPHRASES FIRST SENTENCE IN U. S. PARA ONE. THIRD SENTENCE IS TAKEN FROM U. S. PARA 4. REASON FOR PLACING IT IN PARA ONE OF NEW DRAFT WAS TO ESTABLISH AT OUTSET THE SPECIFIC CRITERIA FOR ALLIED MILITARY SECURITY.

PARA 2: ENTIRE PARA IS TAKEN FROM SECOND FULL PARA ON PAGE 6 OF U. S. STUDY. IN VIEW OF PREFERENCE OF MANY ALLIES THAT CONSTRAINTS SHOULD NOT DEFINITELY BE LIMITED TO REDUCTION ZONE, FIRST SENTENCE HAS BEEN SLIGHTLY MODIFIED FROM U. S. TEXT TO STATE ONLY THAT REDUCTIONS SHOULD BE LIMITED TO CENTRAL EUROPE, A POINT ON WHICH ALL CAN AGREE. ONLY OTHER SUBSTANTIVE CHANGE FROM U. S. TEXT IS DELETION OF " SUCH AS THE BALKANS" IN SECOND SENTENCE, WHICH WAS PROPOSED BY TURKEY SO AS TO MAKE MORE GENERAL THE PRECAUTION AGAINST EXPANSION OF THE MBFR AREA. DELETION OF LAST CLAUSE IN THIRD SENTENCE OF U. S. TEXT WAS MERELY TO MAKE PARA TIGHTER. WORD " NECESSARILY" WAS ADDED TO SATISFY DANISH AND NETHERLANDS REPS AND PLACED IN BRACKETS BY GREEK REP.

PARA 3: INCLUDED AT TURKISH INSISTENCE TO COVER STANDARD FLANK VIEW THAT ALLIES CAN NOT IGNORE POTENTIAL POST- MBFR REDEPLOYMENTS
SECRET

PAGE 03 NATO 02462 01 OF 02 182020 Z

TOWARDS FLANKS. SEVERAL REPS POINTED OUT THAT SAME POINT WAS ALSO MADE UNDER " NON- CIRCUMVENTION" (PARA 12) , BUT TURKISH REP REFUSED TO YIELD TO MAJORITY FAVORING DELETION.

PARA 4: REPRESENTS RESTATEMENT OF LANGUAGE AGREED BY ALLIES IN 1971 IN PARA 8(H)(I) OF C- M(71)49 (BROSIO MANDATE), PROPOSED FOR INSERTION IN GUIDELINES BY SPC CHAIRMAN IN ATTEMPT TO MEET CONTINUING GERMAN FEAR OF BEING ONLYHWHWESTERN STATE IN MBFR AREA.

PARA 5: REPRESENTS FRG LANGUAGE BASED ON PARA 10 OF AMBASSADOR KRAPP' S STATEMENT IN NAC (USNATO 2347). ORIGINAL FRG PROPOSAL BEGAN: " MBFR SHOULD AVOID THE CREATION OF A SPECIAL..." PRESENT LESS CATEGORICAL INTRODUCTION WAS UK SUGGESTION. U. S. AND DUTCH REPS ASKED FRG TO EXPLAIN INTENT OF THIS PARA, POINTING OUT THAT

MBFR WOULD INEVITABLY CREATE A ZONE OR ZONES WHICH WOULD BE DIFFERENT FROM OTHER AREAS WITHIN " WESTERN SECURITY STRUCTURE." FRG REP (BOSS) GAVE HALTING EXPLANATION THAT INTENT WAS TO SET PRINCIPLE THAT SOVIETS SHOULD NOT BE ALLOWED TO FIND BASIS IN MBFR AGREEMENTS TO INTERFERE WITH WESTERN EUROPEAN DEFENSE RELATIONSHIPS.

COMMENT: ALTHOUGH PARA SHOULD BE SEEN DIRECTLY LINKED WITH ONE THAT FOLLOWS, THOUGHT REMAINS UNCLEAR, AND WE WOULD WELCOME ALTERNATIVE EXPRESSIONS THAT WASHINGTON WOULD FIND ACCEPTABLE. END COMMENT

PARA 6: UK LANGUAGE WHICH INCORPORATES IN FINAL PHRASE LANGUAGE FROM LAST PARA ON PAGE 5 OF U. S. STUDY.

PARA 7: REPRESENTS PARA TWO OF U. S. GUIDLINES (MINUS U. S. LANGUAGE FROM LAST PARA ON PAGE 5 OF U. S. STUDY.

PARA 7: REPRESENTS PARA TWO OF U. S. GUIDLINES (MINUS U. S. LANGUAGE ON NON-CIRCUMVENTIO, WHICH HAS BEEN MOVED), WITH NO OTHER SUBSTANTIVE CHANGES.

PARA 8: CONTAINS TEXT OF U. S. PARA 3, WITH MODIFICATIONS IN FIRST CLAUSE TO MAKE CLEAR THAT INTENT WAS TO IMPLEMENT RATHER THAN MERELY PROPOSE INITIAL REDUCTIONS IN STATIONED FORCES. ITALIAN REP SUPPORTED CURRENT TEXT. AS STATED IN FOOTNOTE, HOWEVER, SEVERAL IMPORTANT ALLIES ARE NOT YET PREPARED TO ACCEPT THIS GUIDELINE, AND STATE THAT
SECRET

PAGE 04 NATO 02462 01 OF 02 182020 Z

THEY WOULD NOT BE PREPARED TO DO SO UNTIL POLICY DECISION TAKEN AT THE

HIGHEST LEVEL. FRG, UK, NETHERLANDS AND BELGIUM ALL RESERVED POSITIONS, AND ENTIRE PARA WAS ACCORDINGLY BRACKETED, ON UNDERSTANDING THAT CONSIDERABLE FURTHER REFINEMENT OF LANGUAGE WOULD BE NECESSARY IN ANY EVENT.

PARA 9: REPRESENTS U. S. PARA 4. SECOND SENTENCE OF U. S. PARA 4 HAS BEEN MOVED TO PARA ONE OF NEW TEXT.

PARA 10: SINCE U. S. GUIDELINE IN PREVIOUS PARA DEALS ONLY WITH MANPOWER, U. S. REP WAS ASKED IF HE COULD FURNISH AN ADDITIONAL GUIDELINE ON TREATMENT OF EQUIPMENT. AFTER REFLECTION ON QUESTION BETWEEN MEETINGS, U. S. REP STATED THAT THERE ARE DISCONTINUITIES IN TREATMENT OF EQUIPMENT IN THE THREE ALTERNATIVE OPTIONS AND THAT IT WOULD BE DIFFICULT TO DEVELOP A COMMON GUIDELINE APPLICABLE TO ALL POTENTIAL OUTCOMES FORESEEN BY U. S. COMMENT: AN ADDITIONAL UNSTATED REASON FOR OUR RELUCTANCE TO INTRODUCE A GUIDELINE ON TREATMENT OF EQUIPMENT IS THAT IN OUR VIEW IT MAY WELL PROVE DIFFICULT TO NEGOTIATE AN AGREEMENT IN WHICH ALL SOVIET EQUIPMENT IS WITHDRAWN WITH UNITS, AND ALL WESTERN STATIONED EQUIPMENT REMAINS STOCKPILED IN REDUCTION AREA, AS FORESEEN IN U. S. FIRST AND SECOND OPTIONS. WE BELIEVE IT WOULD BE UNWISE TO MAKE THIS FEATURE A

FIXED GUIDELINE FOR DEVELOPMENT OF ALLIED MBFR POSITION.
END COMMENT

SECRET
NMAFVVZCZADP000

PAGE 01 NATO 02462 02 OF 02 182026 Z

64
ACTION EUR-25

INFO OCT-01 ADP-00 USIE-00 CIAE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 IO-12 OIC-04 AEC-11

ACDA-19 OMB-01 INRE-00 NSCE-00 SSO-00 CCO-00 RSR-01

/143 W
----- 104410

O R 181850 Z MAY 73
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 155
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS 2962
USNMR SHAPE
USCINCEUR
USDEL SALT TWO
AMEMBASSY HELSINKI
AMEMBASSY VIENNA

S E C R E T SECTION 2 OF 2 USNATO 2462

PARA 11: FIRST SENTENCE IS DRAWN FROM PARA 6 OF U. S. TEXT. SECOND SENTENCE IS LANGUAGE DEVELOPED BY U. S. MISSION IN RESPONSE TO SPC CHAIRMAN'S REQUEST THAT WE PROPOSE A SUBSTITUTE FOR THE SECOND SENTENCE IN U. S. TEXT. NEW SECOND SENTENCE BORROWS PHRASES FROM EARLIER PAGES OF U. S. PAPER, GUIDELINES AND AGENDA PAPER, AND FRG POLICY STATEMENT IN USNATO 2347. THIRD SENTENCE OF THE U. S. TEXT

WAS DROPPED AT THE REQUEST OF FRG, WITH SUPPORT FROM OTHERS, WHO ARGUED THAT ALLIES SHOULD NOT BE COMMITTED AT THIS TAGE TO PUTTING FORTH CONCRETE PROPOSALS IN THE FALL, IN EVENT ALLIES MIGHT WISH INSTEAD TO BEGIN NEGOTIATIONS WITH MORE GENERAL EXCHANGES AND PROBES. U. S. REP DID NOT OPPOSE DELETION OF SENTENCE, BUT MADE CLEAR THAT SENTENCE CONTINUED TO REPRESENT A CLEAR STATEMENT OF U. S. POLICY, TO WHICH WE WOULD RETURN IN NEAR FUTURE. COMMENT: WE BELIEVE WE SHOULD SOON INTRODUCE INTO COUNCIL A TIMETABLE WITH STEPS
SECRET

PAGE 02 NATO 02462 02 OF 02 182026 Z

FOR POST- MINISTERIAL ACTION LEADING TO AGREEMENT ON A NEGOTIATING

PROPOSAL INCLUDING RECUTIONS. END COMMENT

PARA 12: REMAINDER OF PARA, INCLUDING FIRST BRACKETED SENTENCE, IS REITERATION OF MARCH 12 INTERNAL COUNCIL UNDERSTANDING ON NON-CIRCUMVENTION IN HUNGARY. PHRASE " THROUGH APPROPRIATE MEANS" WAS INSERTED BY BELGIAN REP. SECOND BRACKETED ALTERNATIVE FOR SECOND SENTENCE IS RESURRECTION OF FRG PREFERENCE FROM DEBATE PRECEDING COUNCIL' S MARCH 12 DECISION. MAJORITY FAVORS FRG PREFERENCE, WITH U. S. AND SOUTHERN FLANK COUNTRIES IN THE MINORITY ON THIS POINT.

PARA 13: FIRST BRACKETED ALTERNATIVE IS INTENDED TO INCORPORATE SUBSTANCE OF THIRD SENTENCE OF U. S. HPARA 5, AND WAS PREFERRED BY U. S. AND CANADA. UK AND NETHERLANDS SUPPORTED FRG LANGUAGE IN SECOND BRACKETED ALTERNATIVE.

PARA 14: INCORPORATES GIST OF REMAINDER OF U. S. PARA 5, WITH EXCEPTION OF LAST SENTENCE, WHICH WAS DROPPED. BRACKETS AROUND SECOND SENTENCE OF NEW PARA 14 WERE INSERTED BY FRG. AFTER EXTENSIVE DEBATE ON DEFINING PURPOSE OF CONSTRAINTS (LAST SENTENCE OF U. S. PARA 5), INCLUDING QUESTION WHETHER PRE- REDUCTION CONSTRAINTS WOULD HAVE SAME PURPOSE AS CONSTRAINTS TO ACCOMPANY REDUCTIONS, SPC CHAIRMAN PROPOSED THAT SENTENCE BE DROPPED, ON UNDERSTANDING THAT ALLIES ARE ALL AGREED THAT CONSTRAINTS ARE NECESSARY: WHEATEVER THE VARIOUS VIEWS ARE AS TO PURPOSE.

PARA 15: AFTER SEVERAL REPS HAD REQUESTED A PARA ON VERIFICATION, INTERNATIONAL STAFF INTRODUCED INTO DRAFT OF GUIDELINES A TEXT BASED ON POINTS ON PAGES 13 AND 14 OF U. S. PAPER. OTHERS PREFERRED RESTATEMENT OF EARLIER ALLIED AGREEMENT ON VERIFICATION, IN GUIDELINES AND AGENDA PAPER, WHICH NOW APPEARS IN FIRST SENTENCE. WATERED- DOWN VERSION OF THRUST OF U. S. POINTS REMAINS AS LAST SENTENCE.

PARA 16: HCONTAINS U. S. PARA 7, PLUS SENTENCE REPRESENTING INVERSION OF THOUGHT IN SECOND SUBPARAGRAPH ON PAGE 3 OF U. S. PAPER. CANADIAN REP ASKED IF U. S. IN FACT EXPECTED A NEW PROGRAM FOR DEFENSE IMPROVEMENTS, BEARING IN MIND CONTINUING AD-70 EFFORTS. U. S. REP REPLIED THAT HIS UNDERSTANDING WAS THE U. S. G. DID HOPE TO SET IN TRAIN A NEW PROGRAM.

SECRET

PAGE 03 NATO 02462 02 OF 02 182026 Z

PARA 17: AT THE REQUEST OF ITALIAN REP, THIS PARA WAS ADDED TO LAY BASIS FOR FUTURE CONSULTATIONS. LANGUAGE IS PARAPHRASE OF EARLIER AGREED NAC DOCUMENT ON CONSOLIDATED CONSULTATIVE PROGRAM (PO/72/413). U. S. REP ASKED IF ANY MEMBERS HAD SPECIFIC IDEAS ON HOW CURRENT CONSULTATIVE ARRANGEMENTS SHOULD BE CHANGED. NETHERLANDS REP SUGGESTED THAT JOINT COMMUNICATIONS ARRANGEMENTS BETWEEN BRUSSELS AND VIENNA COULD BE IMPROVED. UK REP SAID THOMSON (UK REP IN VIEWNNA) LIKELY TO HAVE BROADER SUGGESTIONS, BUT WOULD DEFER OFFERING THEM UNTIL AFTER COMPLETION OF INITIAL TALKS. U. S. REP SAID WE MIGHT ALSO WISH TO RETURN TO QUESTION AFTER TALKS.

MCAULIFFE

SECRET
NMAFVVZCZ
<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 18 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO002462
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730558/abqcdzrb.tel
Line Count: 273
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A) USNATO 2345 B) USNATO 2129
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 20 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20-Aug-2001 by boyleja>; APPROVED <19-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: SENIOR POLITICAL COMMITTEE MEETINGS ON GUIDELINES FOR NEGOTIATIONS
TAGS: PARM, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
USNMR SHAPE
USCINCEUR
SALT TWO
HELSINKI
VIENNA

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005